Competency Model Approach to AI Literacy: Research-Based Path From Initial Framework to Model

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Abstract

The recent developments in Artificial Intelligence (AI) technologies challenge educators and educational insti-tutions to respond with curriculum and resources that prepare students of all ages with the foundational knowledge and skills for success in the AI workplace. Research on AI Literacy could lead to an effective and practical platform for developing these skills. We propose and advocate for a pathway for developing AI Literacy as a pragmatic and useful tool for AI education. Such a discipline requires moving beyond a conceptual framework to a multilevel competency model with associated competency assessments. This approach to an AI Literacy could guide future development of instructional content as we prepare a range of groups (i.e., consumers, coworkers, collaborators, and creators). We propose here a research matrix as an initial step in the development of a roadmap for AI Literacy research, which requires a systematic and coordinated effort with the support of publication outlets and research funding, to expand the areas of competency and assessments.

Keywords: AI, Competency model, AI literacy, AI education, Assessment.



Figure 1: Focused Group.

1. INTRODUCTION

AI technologies are impacting individuals and our society at an increasing rate and in a number of ways. The benefits of AI applications are amazing, while our lived experience is revealing serious risks and the potential catastrophic failures in our complex and interdependent systems. These cases, and revelations in the media about bias in routine applications of AI, create doubts among the public about the trustworthiness of products we have otherwise taken for granted. In our times of widespread misunderstanding and misinformation, AI Literacy is emerging as an essential factor that will determine the future of AI. Building a strong foundation for this field (including associated educational and training assets) is necessary for understanding the real benefits and risks of AI. Science based research is therefore equally necessary to identify the elements of, and establish trust in, the field of AI Literacy. This paper proposes a structured approach, with a focus on competencies and metrics for measuring levels required at different knowledge levels, to survive and thrive in the new world of AI (FIGURE 1).

In this paper, a research matrix is proposed as the initial step in developing a roadmap for AI Literacy research. A major recommendation is that researchers use unique, different behavioral anchors to categorize the roles of AI users (consumer, coworker, collaborator, creator). Establishing AI literacy will be difficult and complex to prepare foundational AI knowledge truly needed in those roles. The results given in this paper, instructive and not a complete competency model, are based on our summary of various approaches to creating full models for other literacies (e.g., digital and media) combined with our experience in applied AI. We suggest a relationship between the items in the model to the framework.

The unknown aspects of work in the future present many challenges to educators and educational institutions at all levels, especially in terms of the multiple and diverse roles that AI technologies will likely play in all sectors of the economy. From AI agents who are our coworkers to the deployment of AI systems in education that help prepare learners for the workplace, the specific implications of AI in all aspects of learning (from K12 preparation through ongoing professional development) are still largely unknown. Nevertheless, the important role of AI technologies has become clear [1-3], and more so the necessary capacity-building of people to collaborate and work alongside AI in the future.

The increasing importance of accelerating the rate at which people (within diverse jobs and with varied experiences) can gain new skills or knowledge required for positions in an AI-infused workforce has been in the spotlight for the last several years [4]. For some workers this will require transitions to new careers, whereas for others this may require acquiring increasing technical knowledge in order to work alongside or collaborate with AI technologies in the workplace. For most it will require, at minimum, the capacity to appropriately use the outputs of AI systems in their decision making. That is, AI Literacy at varying levels is necessary to achieve career transition pathways for workers who lose jobs due to AI and other automation technologies.

Formal and informal educational opportunities for workers transitioning to new jobs in the AI economy involve two areas of skills and knowledge: (i) knowledge of AI and how to use AI systems in hybrid (i.e., human-machine) teams and (ii) non-AI learning necessary for new automation related spinoff jobs predicted in the new AI economy. In each case, workers must re-skill quickly to learn content and build skills for team work (including teams with AI collaborators). This type of training, on a large scale, is however not a good match for course and degree oriented traditional education institutions. Massively open online systems could be a critical element of the solutions, but an important policy related issue is who will provide those systems (private sector, public sector, non profits, etc.). In order to make these decisions, however, many of the technology issues for the enormity of the need will require scaled up systems involving teams of humans (e.g., instructors, facilitators), cognitive assistants (e.g., automated learning assistants), and AI-based learning management (e.g., individualized learning paths) to make learning systems manageable at a very large scale.

Predictive career transition models are also necessary for workers seeking new careers after losing jobs due to automation through AI and other technologies, including a focus on issues of social inequality for different careers and demographics. This includes many challenges for many demographics including, for example, the plight of older workers experiencing employment disruption and having difficulty shifting to new careers before and beyond retirement age. These requirements for improving labor markets, forming workforce development policies, and creating new career pathways require extensive and careful analysis of what levels of knowledge of AI workers require and what kinds of specific tasks they must be able to do. To have valuable influence, AI Literacy researchers must define pragmatic groupings in the new AI society and the levels of AI knowledge/skills required in each group.

The introduction of new knowledge, skills, attitudes, and abilities for working alongside new AI technologies (many of which haven't been invented yet) is a unique aspect of the challenges for educators and educational institutions. There is however emerging literature and a new focus on AI Literacy [5], that is beginning to lay the foundations on which curricula, courses, certifications, learning programs, MOOCs, and other educational tools for AI Literacy can be built [6]. The current proposals for AI Literacy frameworks are however just that, early proposals and are not mature frameworks that can be utilized from the classroom and recruitment fairs, to hiring decisions and promotion criteria. To serve the emerging workplace of the future, we posit that systematic and coordinated efforts, including a robust research initiative, is required to quickly (i.e., within 3 to 5 years) affirm the utility of AI literacy for educational and related applications.

2. AI LITERACY

Over the last 30 years there has been no shortage of new "literacies" proposed as guidance for educators and educational institutions. From Digital Literacy to Information Literacy to Media Literacy, the introduction of new literacy frameworks has been a practical tool for helping educators prepare students. To this mix AI Literacy has been added [5], and while this may initially appear to be an overuse of the "literacy" concept, we propose the evolution of technology literacies has been valuable, with its continuing development and expansion (to include AI Literacy) can provide useful frameworks for educators who may otherwise miss opportunities to prepare learners (of all ages) for the future.

To that end, in this paper we (i) highlight a framework for considering AI Literacy, (ii) push that framework toward a competency model with behavioral anchors, and then (iii) add to that a research matrix that can guide the development of AI Literacy research in a manner that will allow it to become an integral part of the educational experiences of students.

We contend that "literacy" frameworks (e.g., computer literacy, internet literacy, data literacy) offer educators and others valuable tools for understanding emerging technologies and shifts in our society. These frameworks help organize the multiple dimensions of these complex changes, such as the relationship to ethics, epistemological foundations, critical analysis, and relationships to other literacy frameworks. They also achieve this through conceptual and logical connections that are often recognizable and applicable to users of the framework [5]. Nevertheless, they have limited potential since they are routinely not yet formalized through rigorous research, not tied to behavior based competency models, nor assessed with validated measures that align with the research and the behavior competencies. As a consequence, they are valuable but not reaching their potential.

Most are frameworks and ideas, but research is necessary to translate these useful starting places into competency based systems that (a) provide specific performance standards for diverse levels of literacy, and (b) offer the foundation for competency assessment. Being able to assess the competency level of individuals is central to most practical applications of AI Literacy.

3. A PROPOSED AI LITERACY FRAMEWORK

In this article we are proposing a research-based path forward to mature AI Literacy into a tool that can guide educators and others in preparing people for the work of the future. Therefore we are not advocating for any specific AI Literacy framework –though we find the following proposed framework by Long and Magerko [2020] [5], to be acceptable . But it too should evolve as the research community learns more about AI literacy through systematic research efforts. For now, we are using it as a placeholder for future discussion and not as the exemplar that should be used in all research. In this manner, it illustrates how a community of researchers may approach AI Literacy for improving our understanding, our models, our curricula, our assessments, and our implementation of AI Literacy.

Long and Magerko [2020] [5], synthesized literature from a variety of disciplines to propose 17 core competencies of AI literacy. For example:

- Competency 1 (Recognizing AI) -Distinguish between technological artifacts that use and do not use AI.
- Competency 2 (Understanding Intelligence) -Critically analyze and discuss features that make an entity "intelligent", including discussing differences between human, animal, and machine intelligence.
- Competency 16 (Ethics) -Identify and describe different perspectives on the key ethical issues surrounding AI (i.e. privacy, employment, misinformation, the singularity, ethical decision making, diversity, bias, transparency, accountability).
- Competency 17 (Programmability) –Understand that agents are programmable.

3.1 From Framework to Competency Model

One essential first step in creating utility from an AI Literacy framework is the research-based development of a competency model with behavioral anchors. This allows for the translation of the framework into scalable assessments with evidence-based criterion for decision makers (such as HR departments) and for the validation of the framework as a tool that illustrates and predicts the value derived from achieving AI Literacy. Gonczi et al., [1993] [7], state that "Under a competency-based assessment system, assessors make judgements, based on evidence, about whether an individual meets criteria specified in the profession's competency standards." (p.1) By associating measurable behaviors, for varied levels of mastery, with general competencies of the AI Literacy framework

	Congradie	Communitient	Callabanatan	Creater
	Consumer	Co-worker	Collaborator	Creator
Competency	Decides not to turn	Explains to	Recognizes	Improves model
9: ML	on AI	clients the general	potential bias in	performance by
Steps	recommendation	parameters for	the results and	systematically
	engine since they	when the AI	examines	adjusting the number
	know it uses	performs best	characteristics of	of neurons in the
	private data to train		training data set	hidden layers
	the system			
Competency	Describes the value	Identifies when	Provides human	Systematically
10: Human	of humans-in-loop	human input is	perspective as an	applies
Role	for sample AI	required to	input to the data	human-centered
	systems	interpret AI	and/or algorithms	design to their
		system outputs	an AI system	development
				processes
Competency	Knows to look at	Routinely	Conducts	Routinely assesses
11: Data	the source(s) of	reviews the data	analysis of the	the validity and
literacy	data before trusting	sources to	data sources for	value of data sources
	an AI system	determine if there	potential bias	and updates AI
		could be		system to adjust for
		increasing bias		changes in the data

Table 1: Examples of behavioral anchors for an AI literacy competency model.

(see TABLE 1) a pragmatic competency model can be developed. Our goal here is not to develop a full competency model for AI Literacy, since that is a research task. Rather here we illustrate what is necessary for maturing AI Literacy as a concept by providing example behavioral anchors that illustrate the role of defining performance measures for each level of mastery. More, and more detailed, behavioral anchors should emerge from the research on AI Literacy; generating a competency model that illustrates the multiple knowledge/skills expected at each level (i.e., consumer, co-worker, collaborator, creator). These behavioral anchors then allow researchers to identify the competencies most useful for clarifying and assessing people's skill levels; thereby allowing AI Literacy to become a practical tool for educators (such as, for developing curriculum), trainers (such as, for designing professional development), and for HR professionals (such as, for recruiting job candidates).

	AI literacy	AI literacy	AI literacy	AI literacy policy
	competency	assessments	education	
	framework			
Quasi-	External validation	Comparison of	Effectiveness of	Difference-in-
Experimental	to determine of AI	alternative	an e-learning	difference
	ethics competency	assessment	curriculum for	assessment of two
	actually changes	strategies among	achieving	more school district
	behavior in the	groups of	collaborator level	policies for AI
	workplace	consumers and	literacy skills	literacy instruction
		co-workers		
Meta	Systematic review	Systematic	Systematic	Systematic review of
Analysis	of data literacy	review of	review of the	government policies
	frame-works and	competency	effectiveness of	regarding the
	their application in	assessments	MOOC programs	application of low AI
	non-STEM majors	across literacy	teaching AI	systems in education
		initiatives	literacy skills	settings
Case Study/	Case study of an	Case study of an	Case study of a	Case study of a state
Ethnography	HR department	organization HR	AI literacy	government attempt
	using an AI literacy	department using	curriculum used	to pass regulations
	framework to create	an AI literacy	for first year	for AI use in
	job descriptions	competency	students at a	medicine
		model for	community	
		recruiting	college	
Technology	Development and	Development and	Development and	Development and
development	evaluation of	evaluation of an	evaluation of an	evaluation of NLP
and	program that HR	App that allows	AI literacy	tool to analyze
evaluation	departments to	students to	spaced repetition	policy documents for
	score resumes	self-assess their	e-learning tool	AI literacy
	based on AI literacy	AI literacy skills	for high school	implications
	skills identified		students	

Table 2: Examples of Research for Maturing AI Literacy.

3.2 Research Pathways

Maturation of the AI Literacy discipline (moving from conceptual frameworks to research-based competency models and assessments) is best achieved through systematic, coordinated and deliberate efforts of many researchers, from many disciplines. The goal of a functional set of resources for AI literacy (from educational curricula to validated assessments) will require much research, and given the accelerating emergence of AI in the workplace, this foundation building work has to be done sooner rather than later –especially before snake-oil AI literacy frameworks (i.e., without a scientific foundation) get developed and widely introduced into organizations and marketing campaigns –with the potential of discrediting legitimate research-based AI Literacy. With that in mind, we propose a matrix of research topics that illustrate the variety of foundational science that can and should be used to create useful AI Literacy resources (see TABLE 2).

4. CONCLUSIONS

The challenges presented by recent developments in AI technologies are straining educators and educational institutions to respond with curriculum and resources that can prepare students (of all ages) with the foundational knowledge and skills for success in the AI workplace. AI Literacy efforts offer a platform for developing these skills, and here we propose a pathway for the systematic maturing of AI Literacy as a pragmatic and useful tool for AI education. By moving from a conceptual framework to a multi-level competency model, and then developing associated competency assessments, AI Literacy can guide future development of instructional content as we prepare a range of groups (i.e., consumers, co-workers, collaborators, and creators). We also propose a research matrix as an initial step in the development of a roadmap for AI Literacy research. At the same time we recognize that a mature AI Literacy requires a network (or community) of researchers to expand the areas of competency and assessments. From publication outlets (such as, special issues of journals) and researching funding (such as, foundation financial support), the further development of AI Literacy will benefit from systematic and coordinated efforts.

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